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Jimmy Glotfelty
Commissioner

Public Utility Commission of Texas

TO: Stephen Journeav

Commission Counsel

All Parties of Record

FROM: Hunter Burkhalter

Chief Administrative Law Judge

RE: **Docket No. 52876** – Non-Standard True-Up Filing of AEP Texas Inc. in

Accordance with the Financing Order In Docket No. 39931

DATE: February 17, 2022

Enclosed is the Proposed Order in the above-referenced case. By copy of this memo, the parties to this proceeding are being served with the Proposed Order.

Please place this docket on an open meeting agenda for the Commissioners' consideration. Please notify me and the parties of the open meeting date. The parties must file corrections or exceptions to the Proposed Order by February 28, 2022.

If a party proposes a correction or exception, the party must fully explain the correction or exception and must provide a citation to the record to support the correction or exception.

If there are no corrections or exceptions, no response is necessary.

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DOCKET NO. 52876

NON-STANDARD TRUE-UP FILING OF	§	PUBLIC UTILITY COMMISSION
AEP TEXAS INC. IN ACCORDANCE	§	
WITH THE FINANCING ORDER IN	§	OF TEXAS
DOCKET NO. 39931	§	

PROPOSED ORDER

This Order addresses AEP Texas Inc.'s application for a non-standard true-up filed in accordance with the Financing Order in Docket No. 39931.¹ The Commission approves AEP Texas's Rider 6.1.1.2.2.1 Initial/Adjusted Transition Charge-3 Rates – Rider TC-3 (Rider TC-3), effective March 1, 2022.

I. Findings of Fact

The Commission makes the following findings of fact.

Applicant

- 1. AEP Texas is a Delaware corporation registered with the Texas secretary of state under filing number 802611352.
- AEP Texas owns and operates for compensation in Texas facilities and equipment to transmit and distribute electricity within the Electric Reliability Council of Texas region under certificate of convenience and necessity numbers 30028 and 30170.
- 3. Effective December 31, 2016, AEP Texas Central Company (TCC) and AEP Texas North Company (TNC) were merged into their parent company, now called AEP Texas. The merger was approved by the Commission in Docket No. 46050.² The Commission ordered AEP Texas to "maintain separate TCC and TNC divisions, which will continue to charge separate rates and riders, and maintain separate tariffs, unless and until such time as the Commission may consider and approve consolidated rates and tariffs." Consistent with

¹ Application of AEP Texas Central Company for Financing Order, Docket No. 39931, Financing Order (Jan. 12, 2012).

² Application of AEP Texas Central Company, AEP Texas North Company, and AEP Utilities, Inc. for Approval of Merger, Docket No. 46050, Order (Dec. 12, 2016).

³ *Id.* at ordering paragraph 2.

the Commission's Order, AEP Texas maintains two divisions within AEP Texas: AEP Texas—Central Division (formerly TCC) and AEP Texas—North Division (formerly TNC). The Commission approved the consolidation of the rates of the two divisions in accordance with the rates, terms, and conditions of the agreement in Docket 49494. Schedule TC-3 is only applicable to the certificated service area previously served by AEP TCC. As a result, this proceeding only affects AEP Texas—Central Division.

Application

- 4. In the Financing Order in Docket No. 39931 filed on January 12, 2012, the Commission authorized AEP TCC (now AEP Texas—Central Division) to issue transition bonds with an aggregate principal amount not to exceed \$800 million and to recover costs associated with such bonds.
- 5. AEP TCC issued transition bonds and began billing transition charges on March 14, 2012.
- 6. AEP Texas is the servicer of the transition bonds issued under the Financing Order.
- 7. The non-standard true-up procedure addressed in findings of fact 86 through 88 of the Financing Order allows for adjustment of Rider TC-3 rates for each customer class if the forecasted billing determinants for any one of the classes for an upcoming period decrease by more than 10% compared to the threshold billing determinants established for the annual period ending March 31, 2011.
- 8. The forecasted billing determinants for the period March 2022 through February 2023 for the commercial and small industrial energy class are projected to be 1,997,247,224 kilowatt-hours, which is lower than the 90% threshold of 2,001,190,230 kilowatt-hours in billing determinants established in the Financing Order.
- 9. On November 22, 2021, AEP Texas filed a petition to initiate a non-standard true-up and adjustment of Rider TC-3.
- 10. AEP Texas's petition includes the direct testimony and exhibits of Jacob A. Miller, senior regulatory consultant in the regulated pricing and analysis department of the American Electric Power Service Corporation's regulatory services department. The exhibits

⁴ Application of AEP Texas Inc. for Authority to Change Rates, Docket 49494, Order at ordering paragraph 3 (Apr. 6, 2020).

- attached to Mr. Miller's testimony include AEP Texas's proposed amended Rider TC-3, which is identified as exhibit JAM-3.
- 11. AEP Texas filed the application at least 90 days before the proposed effective date of March 1, 2022.
- 12. Finding of fact 87 of the Financing Order requires AEP Texas, as the servicer of the transition bonds, to take the following actions in conducting the non-standard true-up:
 - (a) allocate the upcoming period's periodic billing requirement based on the periodic billing requirement allocation factors approved in Docket No. 39931;
 - (b) calculate under-collections or over-collections, including without limitation any caused by retail electric provider defaults, from the preceding period in each class by subtracting the previous period's transition charge revenues collected from each class from the periodic billing requirement determined for that class for the same period;
 - (c) sum the amounts allocated to each customer class in steps (a) and (b) to determine an adjusted periodic billing requirement for each transition charge customer class;
 - (d) divide the periodic billing requirement for each customer class by the maximum of the forecasted billing units or the threshold billing units for that class, to determine the threshold rate;
 - (e) multiply the threshold rate by the forecasted billing units for each class to determine the expected collections under the threshold rate;
 - (f) allocate the difference in the adjusted periodic billing requirement and the expected collections calculated in step (e) among the transition charge customer classes using the periodic billing requirement allocation factors approved in Docket No. 39931;
 - (g) add the amount allocated to each class in step (f) above to the expected collection amount by class calculated in step (e) above to determine the final periodic billing requirement for each class; and
 - (h) divide the final periodic billing requirement for each class by the forecasted billing units to determine the transition charge rate by class for the upcoming period.

- 13. Rider TC-3, attached to the application as appendix A, exhibit JAM-3, properly reflects the changes resulting from the application of the eight-step process.
- 14. AEP Texas complied with the eight-step procedure mandated by finding of fact 87 of the Financing Order in Docket No. 39931.
- 15. The calculation of the Rider TC-3 rates complies with the requirements of the Financing Order in Docket No. 39931.
- AEP Texas's application included evidence regarding how the proposed adjustments to Rider TC-3 address the causes of the non-standard true-up, stating that the adjustments ensure the billing transition charges necessary to generate the collection of sufficient amounts due in connection with transition bonds.
- 17. On December 20, 2021, Commission Staff filed a recommendation in this case. The recommendation addressed the sufficiency of notice and proposed a procedural schedule, but did not address the merits of the application.
- 18. On February 2, 2022, Commission Staff filed a final recommendation on the merits of the application, stating that Commission Staff concurs that the adjustments to Rider TC-3 as shown in the application, were correctly calculated in accordance with the Financing Order.

Notice

- 19. On November 30, 2021, AEP Texas filed the affidavit of Gregory K. Gullickson, regulatory consultant for AEP Texas, attesting that, on November 22, 2021, AEP Texas provided notice of the application via email to all parties that participated in Docket No. 39931, Commission Staff, the Office of Public Utility Counsel, all municipalities and cooperatives that serve customers in areas of dual certification, and each retail electric provider that has been certified by the Commission to provide electric service in AEP Texas's certificated service area.
- 20. In Order No. 2 filed on December 21, 2021, the administrative law judge (ALJ) found notice sufficient.

Evidentiary Record

21. On February 4, 2022, the parties filed an amended joint motion to admit evidence.

22. In Order No. 4 filed on February 17, 2022, the ALJ admitted the following evidence into the record of this proceeding: (a) AEP Texas's application and all attachments filed on November 22, 2021; (b) AEP Texas's proof of notice filed on November 30, 2021; and (c) Commission Staff's final recommendation filed on February 2, 2022.

Informal Disposition

- 23. More than 15 days have passed since the completion of notice in this docket.
- 24. No person filed a protest or motion to intervene.
- 25. AEP Texas and Commission Staff are the only parties to this proceeding.
- 26. No party requested a hearing and no hearing is needed.
- 27. Commission Staff recommended approval of the application.
- 28. This decision is not adverse to any party.

II. Conclusions of Law

The Commission makes the following conclusions of law.

- 1. AEP Texas is a public utility as that term is defined in PURA⁵ § 11.004(1) and an electric utility as that term is defined in PURA § 31.002(6).
- 2. The Commission has authority over this matter under PURA §§ 14.001, 39.301, 39.303, and 39.307, and the Financing Order in Docket No. 39931.
- 3. The Commission processed the application in accordance with the requirements of PURA, the Administrative Procedure Act,⁶ and Commission rules.
- 4. AEP Texas provided adequate notice of this proceeding in accordance with 16 Texas Administrative Code (TAC) § 22.55 and the Financing Order in Docket No. 39931.
- 5. The rates approved in this Order are just and reasonable under PURA § 36.003(a).

⁵ Public Utility Regulatory Act, Tex. Util. Code §§ 11.001–66.016.

⁶ Tex. Gov't Code §§ 2001.001–.903.

- 6. In accordance with PURA § 36.003(b), the rates approved in this Order are not unreasonably preferential, prejudicial, or discriminatory and are sufficient, equitable, and consistent in application to each class of customers.
- 7. The calculation of the Rider TC-3 rates set out in appendix A, exhibit JAM-3 to the application comply with the requirements of the Financing Order in Docket No. 39931.
- 8. The requirements for informal disposition in 16 TAC § 22.35 have been met in this proceeding.

III. Ordering Paragraphs

In accordance with these findings of fact and conclusions of law, the Commission issues the following orders.

- 1. The Commission approves 6.1.1.2.2.1 Initial/Adjusted Transition Charge-3 Rates Rider TC-3 attached to the application as appendix A, exhibit JAM-3, effective March 1, 2022.
- 2. Within ten days of this Order, AEP Texas must file a clean record copy of 6.1.1.2.2.1 Initial/Adjusted Transition Charge-3 Rates Rider TC-3 for central records to stamp *Approved* and retain for future reference.
- 3. The Commission denies all other motions, requests for entry of specific findings of fact and conclusions of law, and any other requests for general or specific relief, if not expressly granted.

JIMMY GLOTFELTY, COMMISSIONER

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